Michigan Department of Treasury 496 (02/06)

Auditing Procedures Report
Issued under P.A. 2 of 1968, as amended and P.A. 71 of 1919, as amended.

Local Unit of Government Type						Local Unit Nam	County								
	Cour		☑City ☐Twp		□Other	her CITY OF NORTH MUSKEGON MUSKEGON									
1	cal Ye: 1/30/		'	Opinion Date 3/11/08			Date Audit Report	Submitted to State							
We	affirn	that													
We	are c	ertifie	ed public accountants li	icensed to pra	ctice in M	lichigan.									
We	furth	er aff		ial, "no" respo	nses have	e been disclos	sed in the financial	statements, inclu	ding the notes, or in the						
	YES	9	Check each applical	ble box belov	w (See in	structions for	further detail \								
1.	<i>≻</i>						•	the financial state	ments and/or disclosed in the						
			reporting entity notes	to the financia	al stateme	ents as neces:	sary.								
2.	Ц	×	There are no accumulated deficits in one or more of this unit's unreserved fund balances/unrestricted net assets (P.A. 275 of 1980) or the local unit has not exceeded its budget for expenditures.												
3.	X		The local unit is in cor	mpliance with	the Unifo	rm Chart of A	ccounts issued by	the Department o	f Treasury.						
4.	X		The local unit has add	opted a budge	t for all re	quired funds.			•						
5.	X		A public hearing on th	e budget was	held in a	ccordance wit	h State statute								
6.	X			violated the N	/lunicipal l	Finance Act. a	an order issued und	der the Emergeno	ey Municipal Loan Act, or						
7.	X		The local unit has not					collected for anoth	ner taxing unit.						
8.	X.		The local unit only hol						<b></b>						
9.	X		The local unit has no i	illegal or unau	thorized e	expenditures t	hat came to our at	tention as defined	in the Bulletin for						
10.	X		There are no indicatio	ns of defalcat	ion, fraud nunicated	or embezzler to the Local A	nent, which came t Audit and Finance I	o our attention du Division (LAFD). I	iring the course of our audit f there is such activity that has						
11.	X		The local unit is free o				•								
12.	X		The audit opinion is U			•									
13.	X		The local unit has com accepted accounting p	nplied with GA	SB 34 or	GASB 34 as	modified by MCGA	A Statement #7 a	and other generally						
14.	X	П	The board or council a	. ,	•	ior to paymen	t as required by ch	arter or statute							
15.	K	П	To our knowledge, bar				•								
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### City of North Muskegon Muskegon County, Michigan

### REPORT ON FINANCIAL STATEMENTS

(with required supplementary information)

Year ended November 30, 2007

## City of North Muskegon

### TABLE OF CONTENTS

Management's Discussion and Analysis	i - x
Independent Auditors' Report	1
Basic Financial Statements Government-wide Financial Statements	
Statement of Net Assets	
Statement of Activities	3
Fund Financial Statements	
Governmental Funds	
Balance Sheet	4
Reconciliation of the Governmental Funds Balance Sheet	
to the Statement of Net Assets	5
Statement of Revenues, Expenditures and Changes	
in Fund Balances	6
Reconciliation of the Governmental Funds Statement of Revenues,	
Expenditures and Changes in Fund Balances to the Statement of	
Activities	7
Proprietary Funds	
Statement of Net Assets	8
Statement of Revenues, Expenses and Changes in Fund Net Assets	9
Statement of Cash Flows	
Statement of Fiduciary Assets and Liabilities	11
Notes to Financial Statements	12
	12
Required Supplementary Information	
Budgetary Comparison Schedule—General Fund	
Budgetary Comparison Schedule—Major Streets Fund	
Budgetary Comparison Schedule—Local Streets Fund	
Budgetary Comparison Schedule—Contingent and Reserve Fund	33
Other Supplemental Information	
Other Governmental Funds	
Combining Balance Sheet	35
Combining Statement of Revenues, Expenditures and Changes in	
Fund Balances	36

As management of the City of North Muskegon, we present to the readers of the City's financial statements this overview and analysis of the financial activities of the City for the fiscal year ended November 30, 2007. We encourage you to consider the information presented in these financial statements along with the additional information that has been furnished in this letter.

#### FINANCIAL HIGHLIGHTS

- At the close of the fiscal year, the City had total assets of \$15,090,956 and total liabilities of \$2,087,617 leaving net assets of \$13,003,339, an increase of 3.13% in the City's overall net assets.
- ➤ Of the total \$13,003,339 in net assets, the City may use \$1,781,896 (unrestricted net assets) to meet the ongoing obligations to citizens and creditors.
- Total revenues, including all program and general revenues, were \$4,098,365, made up of governmental revenues of \$2,862,868 and business-type revenues of \$1,235,497.
- Total expenses for all of the City's programs were \$3,703,248. Of that total, the governmental expenses were \$2,605,406 and the business-type expenses were \$1,097,842.
- The City received a \$20,645 FEMA grant which was used to purchase water rescue equipment, two defibrillator units, fire hose and miscellaneous personal protective equipment.
- ➤ The City completed several capital asset projects during the year including the resurfacing of its tennis courts for \$30,854, the repainting of the City water tower for \$112,409 (a two-year project) and the building of a concrete catch basin on Lake Drive for \$15,817. The City also replaced a water main under Bear Lake Channel for \$109,071.
- ➤ The City was awarded a grant in 2006 from the Michigan Department of Natural Resources (MDNR) Trust Fund for 64% of the estimated cost of \$325,000 for the improvement to the area known as Waterfront Sports Park. The project included site clearing and grading, expanding the existing soccer field, constructing a new playground area, picnic pavilion, lake observation pier, lake access ramp, concrete sidewalk, paved parking area, site lighting and other related work. The project was completed in 2007 and the \$20,800 final retainage amount was received from MDNR.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide the reader with a broad overview of the City's finances. These statements are similar to those of a private sector business.

The Statement of Net Assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net assets changed during the fiscal year. All changes in net assets are reported when the event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in the future fiscal periods.

Both of the government-wide financial statements mentioned above distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are designed to recover all or a significant part of their costs through user fees and charges for services (business type activities). The governmental activities of the City include general government, public safety, public works and cultural and recreational activities. The business-type activities of the City include water distribution and sewer services.

**Fund Financial Statements**. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories-governmental funds, proprietary funds and fiduciary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. This information may be useful in evaluating a governmental entity's short-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between the two.

The City maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General, Major Streets, Local Streets, Contingent and Reserve and Millage funds, which are considered to be major funds. Data from the other funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

**Proprietary Funds.** The City has two enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water distribution and sewer operations.

Enterprise funds provide the same type of information as the government-wide financial statements, only in more detail. The enterprise funds financial statements provided separate information for Water and Sewer funds both of which are major funds.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the City's programs. The accounting method used for fiduciary funds is much like that used for the proprietary funds.

**Notes to Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The reader is encouraged to include the reading of this section in any attempt to analyze and understand these statements.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's budgetary information as it relates to the actual expenditures for the General, Major Streets, Local Streets and Contingent and Reserve funds.

The combining statements referred to earlier in connection with the non-major governmental funds are presented immediately following the required supplementary information on budgetary information.

#### **Government-wide Financial Analysis**

The first table presented below is a summary of the government-wide statement of net assets for the City. As stated earlier, the net assets may be used as an indicator of a government's financial health. As of November 30, 2007, the City's net assets from governmental activities totaled \$10,170,232 (78%) and \$2,833,107 (22%) from business-type activities, creating a total government-wide net assets total of \$13,003,339.

In examining the composition of these net assets, the reader should note that governmental activities net assets are invested in capital assets (i.e., streets, buildings, land, vehicles, equipment, etc.) These assets are used to provide services to the City's residents, and they are not available to pay salaries, operational expenses or fund capital projects. The unrestricted net assets for governmental-type activities actually depict a balance of \$938,058. This represents the amount of discretionary cash or investments that can be used for general governmental operations.

The business-type activities show a total of \$2,833,107 in net assets including \$843,838 in unrestricted net assets. The Sewer Fund and Water Fund unrestricted net assets are \$301,760 and \$543,677, respectively.

The increase in current assets and other assets reflects the positive change in net assets in the governmental activities. Capital assets decreased because current year depreciation exceeded capital purchases as there were few significant capital additions. Current liabilities declined as there were some large payables for the Block 58 project in the previous year as well as an accrual for a legal contingency that did not materialize and was reversed in the current year. Noncurrent liabilities continue to decline as scheduled debt payments are made. Invested in capital assets, net of related debt decreased as capital assets decreased more than the related long-term debt. Restricted net assets increased as the City did not spend all of its Act 51 funds this year.

#### **Net Assets**

		Gove	rnn	nental		Busin	ness-	-type				
		Ac	tivit	ies		Ac	tivit	ies		7	ota	ıl
		2007		2006		2007		2006		2007		2006
Current assets and			-				_					
other assets	\$	2,398,427	\$	2,264,112	\$	964,642	\$	1,033,139	\$	3,363,069	\$	3,297,251
Capital assets		8,975,382	_	9,181,437		2,752,505	_	2,702,353	_	11,727,887		11,883,790
Total assets		11,373,809	-	11,445,549		3,717,147	_	3,735,492		15,090,956		15,181,041
Current liabilities		264,127		476,309		192,998		262,970		457,125		739,279
Noncurrent liabilities		939,450		1,056,470		691,042	_	777,070	_	1,630,492		1,833,540
Total liabilities		1,203,577		1,532,779		884,040	-	1,040,040		2,087,617		2,572,819
Net assets												
Invested in capital												
assets, net of related	1											
debt	-	7,991,744		8,115,834		1,989,269		1,871,916		9,981,013		9,987,750
Restricted			1,052,519		-,, -, <del>, -</del> -		-,1,>10		1,240,430		1,052,519	
Unrestricted			744,417		843,838		823,536		1,781,896		1,567,953	
Total net assets			\$	2,833,107	\$	2,695,452	\$	13,003,339	\$	12,608,222		

The results of this year's operations for the City as a whole are reported in the statement of activities, which shows changes in net assets.

### **Change in Net Assets**

		Gove	ental		Busir	ness-	-type					
	_	Act	iviti	es		Ac	tiviti	ies	_	Т	otal	
	_	2007	_	2006		2007	_	2006	_	2007	_	2006
Revenues:												
Program revenues												
Charges for services	\$	168,248	\$	136,915	\$	1,200,742	\$	1,204,156	\$	1,368,990	\$	1,341,071
Operating grants		331,286		327,010		-		-		331,286		327,010
Capital grants and												
contributions		57,832		213,659		-		-		57,832		213,659
General revenues												
Property taxes		1,687,034		1,639,706		-		-		1,687,034		1,639,706
Franchise fees		32,569		21,911		-		-		32,569		21,911
Grants and contributions												
not restricted		334,078		339,758		-		-		334,078		339,758
Unrestricted investment												
earnings		88,252		82,388		34,755		33,257		123,007		115,645
Miscellaneous		163,569		72,684		-		-		163,569		72,684
Gain on sale of												
capital assets		-	_	3,352		-		-		-		3,352
Total revenues	_	2,862,868	_	2,837,383	-	1,235,497		1,237,413	_	4,098,365	· <u>-</u>	4,074,796
Expenses:												
General government		523,226		638,394		-		-		523,226		638,394
Public safety		1,072,714		971,800		-		-		1,072,714		971,800
Public works		740,225		633,723		-		-		740,225		633,723
Culture and recreation		233,677		195,942		-		-		233,677		195,942
Interest on long term debt		35,564		38,601		-		-		35,564		38,601
Sewer		-		-		277,375		328,276		277,375		328,276
Water		-	_	-		820,467	_	859,886	_	820,467	_	859,886
Total expenses	_	2,605,406		2,478,460		1,097,842	_	1,188,162	_	3,703,248	_	3,666,622
Change in net assets	_	257,462	_	358,923	_	137,655	_	49,251	_	395,117		408,174
Net assets - Beginning	_	9,912,770		9,553,847		2,695,452		2,646,201		12,608,222	_	12,200,048
Net assets - Ending	\$	10,170,232	\$	9,912,770	\$	2,833,107	\$	2,695,452	\$	13,003,339	\$	12,608,222

At year-end, on November 30, 2007, net assets increased by \$257,462 in governmental activities and \$137,655 in business-type activities. This resulted in an increase of \$395,117 government-wide.

#### **Governmental Activities**

Property tax revenues increased due to growth in the City's taxable value. Because the majority of the Waterfront Sports Park grant was received in 2006, the capital grants and contributions line shows a decrease. Miscellaneous revenue increased as the City had recorded an estimate for a legal contingency in the previous year that did not occur and was therefore reversed in the current year. General government expenditures decreased because of the aforementioned accrual of a legal contingency in the previous year. Public safety expenses increased as the City purchased various supplies and small equipment with the capital grant and depreciation expenses increased with the purchase of a fire truck in the previous year.

#### **Business-type Activities**

Business-type activities were relatively comparable to the prior year with a slight drop in sewer and water usage. Sewer expenses decreased because the City did some sewer relining maintenance projects in 2006.

#### Financial Analysis of the Government's Funds

As stated earlier in this discussion and analysis, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the City's governmental funds is to provide information on nearterm inflows, outflows, and balances in spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balances or the lack thereof, may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the 2007 fiscal year, the City governmental funds reported a combined unreserved fund balance of \$1,657,748. This number represents the unreserved fund balance of \$25,000 in the General Fund, \$850,473 in Major Streets, \$210,489 in Local Streets, \$565,162 in Contingent and Reserve and \$6,624 in other governmental funds. It is necessary to further distinguish between the unreserved and reserved fund balance. The unreserved balance represents what is available for spending at the City's discretion. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed for advances to other funds (\$7,898) and for capital projects (\$179,468). When the fund balance has been adjusted to account for these reserves, the result is a final fund balance of \$1,845,114, which consists of a fund balance of \$25,000 in the General Fund, \$850,473 in Major Streets, \$210,489 in Local Streets, \$573,060 in Contingent and Reserve, \$173,664 in Millage Fund plus the fund balance of \$12,428 in other governmental funds.

**Proprietary Funds.** The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Net assets of the Sewer fund increased by \$62,329 and the Water fund net assets increased by \$71,828. The result was an overall net increase in the proprietary funds of \$134,157.

#### **General Fund Budget**

During the current fiscal year, the City made several amendments to its original General Fund budget. The most significant of those is listed below:

- Licenses and permits revenue was originally budgeted for \$61,300 and was amended up to \$78,222 because a larger than anticipated amount of permits were sold.
- Federal revenue was originally not budgeted and was amended up to \$21,122 because the fire department received a FEMA grant which was used to purchase equipment.
- > Street department expenditures were originally budgeted for \$89,871 and were amended up to \$111,500 because of additional salt and ice melting chemicals purchased prior to year end and a summer curb painting project.
- Recreation facilities expenditures were originally budgeted for \$47,600 and were amended up to \$64,000 to cover expenditures needed to complete the Waterfront Sports Park.
- ➤ Other governmental expenditures were originally budgeted for \$644,715 and were amended down to \$612,638 largely due to a decrease in health care costs brought about by a restructuring of employee and retiree benefits.
- Transfers out were originally budgeted for \$33,500 and was amended up to \$70,575 because of a larger than anticipated year end transfer to the Contingent & Reserve Fund.

#### **Budget Variations**

The following comments summarize the major variations from the final budget to actual revenues and expenditures in the General Fund.

- ➤ Recreation facilities were \$51,284, \$12,716 less than budgeted because expenditures relating to completing the Waterfront Sports Park were reclassified to a capital outlay account.
- ➤ Transfers out were \$139,291, \$68,716 more than budgeted because of a larger than anticipated year end transfer to the Contingent & Reserve Fund. See Note J for additional information.

#### **Capital Assets**

The City investment in capital assets for its governmental and business-type activities as of November 30, 2007 totaled \$11,727,887 (net of accumulated depreciation). This investment in capital assets includes land, buildings, infrastructure, improvements, machinery, equipment, and vehicles.

Major capital asset events during the current fiscal year included the following:

- ➤ The City completed work on the Block 58 Sports Park which had a total cost of \$538,497. This cost was incurred over the past two years.
- The City resurfaced the park tennis courts for \$30,854.
- ➤ The City built a concrete catch basin on Lake Drive for \$15,817.
- ➤ Repainting of the City water tower was completed at a total cost of \$112,409. This cost was incurred over the past two years.
- ➤ The City built a water main under Bear Lake Channel for \$109,071.

# CAPITAL ASSETS (Net of Accumulated Depreciation)

		Gove	nental		Busin	ess	-type				
		Ac	tivi	ties	_	Act	ivit	ties	Т	1	
		2007 2006				2007		2006	2007		2006
Land	\$	4,946,506	\$	4,946,506	\$	1,500	\$	1,500 \$	4,948,006	\$	4,948,006
Construction in progress		9,775		492,115		-		97,995	9,775		590,110
Land improvements		634,257		104,098		-		-	634,257		104,098
Buildings and improvements	S	726,710		772,586		10,576		11,495	737,286		784,081
Vehicles and equipment		646,613		758,414		7,624		10,900	654,237		769,314
Infrastructure		2,011,521		2,107,718		-		-	2,011,521		2,107,718
Sewer system		-		-		699,888		717,453	699,888		717,453
Water system	_	-		-	_	2,032,917	_	1,863,010	2,032,917		1,863,010
Total \$ 8,975,3			\$	9,181,437	\$	2,752,505	\$	2,702,353 \$	11,727,887	\$	11,883,790

Additional information on the City's capital assets can be found in Note D of the "Notes to the Financial Statements" of this report.

#### **Long-term Debt**

At the end of the 2007 fiscal year, the City had total outstanding debt of \$1,898,135 consisting of general obligations bonds, revenue bonds, Michigan Transportation Fund bonds, and compensated absences. Approximately \$660,000 or (28%) of the City's outstanding debt represented in the table below is recorded as revenue bonds. The payment of this debt service is anticipated through the revenues generated from the water and sewer services in the enterprise funds.

#### **OUTSTANDING DEBT**

		Gove	rnm	ental		Busi	ness-	type						
	_	Act	iviti	ies		Ac	tiviti	es		7	Γotal			
		2007	2007 2006					2006	_	2007		2006		
General obligation bonds	\$	950,000	\$	1,025,000	\$	110,377	\$	147,094	\$	1,060,377	\$	1,172,094		
Michigan Transportation														
Fund bonds		45,000		55,000		-		-		45,000		55,000		
Revenue bonds		-		-		660,000		710,000		660,000		710,000		
Compensated absences	118,450 122,4		122,470	_	14,308	_	13,775		132,758	_	136,245			
Total	\$1,113,450_ \$1,202,4		1,202,470	\$	784,685	\$	870,869	\$	1,898,135	\$	2,073,339			

The City's total debt decreased by \$175,204 during the fiscal year. This decrease was due to scheduled debt payments.

Additional information on the City's long-term debt can be found in Note I of the "Notes to the Financial Statements" of this report.

#### **General Economic Overview**

#### Property Tax Revenues

Michigan state property tax revenue increases are greatly influenced by the 1994 Amendment to the State Constitution, commonly referred to as "Proposal A". The statewide tax reform amendment limits the growth in taxable value on any unsold individual property to the lesser of inflation or 5 percent. When property is transferred, the resulting Headlee rollback, caused by the uncapping of taxable values, actually results in other property owners paying less than the rate of inflation. Because the City of North Muskegon is a "mature" community with few parcels available for the building of new homes, the effect of this rollback is magnified. The result is slower growth in the City's property tax revenues.

The City's charter allows for the collection of 10 mills per dollar of taxable value assessed to each property owner. The City's 2007 general operating millage rate will be rolled back to 9.3849 by the Headlee Amendment, which was designed to limit the growth of property tax revenue by controlling the formula used to calculate property taxes. In the 2007/08 budget year, the City anticipates a 4.7% increase in property tax revenue which will result in \$1,356,172 of general operating revenue, a \$60,445 increase over 06/07 levels.

In addition to the operating millage, the City will collect 1.3 of an allowable 2.5 mills for yard waste collection which will generate \$187,856, an \$8,427 increase over last year. The 1.5 mill Public Safety millage, a 10-year charter amendment millage used to purchase public safety equipment and to repay bonds issued for the Ruddiman Drive repaying project will generate \$216,757, an additional \$9,723 over last year's revenue.

#### State Shared Revenues and Grants

Typically, the second largest source of municipal revenue is state shared sales tax revenue. Over the past several years, the State's budget challenges have caused a reduction in revenue sharing payments to local governmental units. During the past six years the City's General Fund has experienced a total reduction in state shared revenues of \$99,779 as compared to fiscal year 2000 levels.

The City's 2007/08 budget reflects a decrease of an additional 6%, which translates into a \$20,500 loss in State Shared Revenue in the 2007/08 year.

#### General Fund

The 2008 General Fund budget anticipates a break-even year for the City. The 2007 budget reflected the arrival of the remaining \$20,800 state grant awarded for various improvements to the City's waterfront sports park and a FEMA grant of \$20,645, used to purchase water rescue and personal protective equipment and two defibrillator units.

#### Funding of Other Post Employment Benefits Requirement

The Governmental Accounting Standards Board (GASB) established standards in 1994 regarding how public employee pension plans and governmental employers participating in pension plans should account for and report on pension benefits, but until recently, similar provisions did not exist for Other Post Employment Benefits (OPEB). GASB believes that both pension benefits and OPEB are a part of the compensation that employees earn each year, even though these benefits are not received until after their employment has ended. In an effort to clarify the complete costs of public services and to help readers of financial statements analyze the financial position and long-run financial health of a government, GASB developed standards to ensure that the nature and size of each governmental entity's financial obligations and commitments are presented in a qualitative manner.

The City of North Muskegon must begin reporting their OPEB liability (actual amount will be determined by an actuarial valuation) in the 2009/10 fiscal year. Financial statements of entities which do not set aside money to fund the liability will include a liability in the government-wide financial statements for the unfunded amount. Even though there is presently no mandate to fund the liability, there is reason to believe that future bond ratings may be affected if large liabilities are created.

Because of these upcoming requirements, the city implemented a trust fund through the Municipal Employees Retirement System to provide a safe vehicle to maximize the long-term rate of return on dollars set aside for this purpose. The 2007 budget included \$29,000 which was transferred to this trust fund to begin our OPEB funding. The 2008 budget ensures that an additional \$16,000 will be added to that amount.

#### Major Streets and Local Streets Funds

Budgets for revenues and usual annual expenditures in both the 2008 Major and Local Streets Fund budgets are consistent with 2007 figures with the exception of the 2008 capital outlay projects planned which include crack sealing various streets and the reconstruction of a storm water outfall in Major Streets.

#### Sewer and Water Funds

The City purchases its water from the City of Muskegon's water treatment plant. Due to water rate increases by Muskegon, North Muskegon implemented a two step rate increase in 2004 and 2005. No further rate adjustments are anticipated during the 2008 fiscal year.

The City will implement a 30% sewer rate usage increase starting in January of 2008. There will be a slight decrease in the sewer debt service charge which reflects a reduction in County bond payments.

The City plans to loop the water main running from Linderman to Moulton Avenue in the forthcoming year. This will eliminate any potential disinfection byproducts in this area.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of North Muskegon's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City of North Muskegon, 1502 Ruddiman Drive, North Muskegon, Michigan, 49445, (231) 744-1621.



#### INDEPENDENT AUDITORS' REPORT

March 11, 2008

Honorable Mayor and Members of the City Council North Muskegon North Muskegon, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of North Muskegon as of and for the year ended November 30, 2007, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of North Muskegon's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of North Muskegon, as of November 30, 2007, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and budgetary comparison information on pages i - x and 30 - 33 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of North Muskegon's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

ruhley the Long, PLC

## City of North Muskegon STATEMENT OF NET ASSETS

November 30, 2007

#### ASSETS

		Governmental activities		Business-type activities		Total
CURRENT ASSETS	-	ucti vities	_	detivities	•	Total
Cash and investments	\$	2,175,259	\$	556,816	\$	2,732,075
Receivables		22,507		252,380		274,887
Due from other governmental units		118,470		-		118,470
Internal balances		1,599		(1,599)		-
Inventories	-	5,000	_	38,000		43,000
Total current assets		2,322,835		845,597		3,168,432
NONCURRENT ASSETS						
Capital assets, net						
Nondepreciable		4,956,281		1,500		4,957,781
Depreciable		4,019,101		2,751,005		6,770,106
Bond issuance costs, net		11,362		7,143		18,505
Special assessments receivable	-	64,230	_	111,902	•	176,132
Total noncurrent assets	-	9,050,974	_	2,871,550	-	11,922,524
Total assets		11,373,809		3,717,147		15,090,956
LIABILITIES AND NET ASSETS						
CURRENT LIABILITIES						
Accounts payable and accrued liabilities		67,412		9,670		77,082
Due to other governmental units		-		89,685		89,685
Deferred revenue		22,715		-		22,715
Bonds and other obligations, due within one year	-	174,000	_	93,643		267,643
Total current liabilities		264,127		192,998		457,125
NONCURRENT LIABILITIES						
Bonds and other obligations, less amounts due within one year	_	939,450	_	691,042		1,630,492
Total liabilities	_	1,203,577	_	884,040		2,087,617
NET ASSETS						
Invested in capital assets, net of related debt		7,991,744		1,989,269		9,981,013
Restricted for:						
Streets and highways		1,060,962		-		1,060,962
Capital projects		179,468		-		179,468
Unrestricted	-	938,058	_	843,838		1,781,896
Total net assets	\$	10,170,232	\$_	2,833,107	\$	13,003,339

# City of North Muskegon STATEMENT OF ACTIVITIES

For the year ended November 30, 2007

			- Cl		ogram Revenue				Net (Expense) Revenue and Changes Governmental Business-type				Net Assets
E /Dea aurona	F	_	Charges for		erating grants contributions		apital grants		Governmental activities	ı	Business-type activities		Tatal
Functions/Programs Governmental activities	Expense	<u>s</u>	services	anc	Contributions	and	contributions		activities	-	activities	_	Total
	523,22	16 ¢	18,000	\$		\$	500	\$	(504,726)	\$		\$	(504,726)
- · · · · · · · · · · · · · · · · · · ·				Ф	100	Ф		Ф		Ф	-	Ф	
Public safety Public works	1,072,71		54,111				21,122		(997,381)		-		(997,381)
	740,22		64,544		331,186		15,410		(329,085)		-		(329,085)
Culture and recreation	233,67		31,593		-		20,800		(181,284)		-		(181,284)
Interest on long-term debt	35,56	4_		-		_			(35,564)	_			(35,564)
Total governmental activities	2,605,40	16	168,248		331,286		57,832		(2,048,040)		-		(2,048,040)
Business-type activities													
Sewer	277,37	5	331,833		-		-		-		54,458		54,458
Water	820,46	57_	868,909	_	-	_			-	_	48,442		48,442
Total business-type activities	1,097,84	-2	1,200,742	_		_	-			_	102,900		102,900
Total government	3,703,24	8 \$	1,368,990	\$_	331,286	\$_	57,832		(2,048,040)		102,900		(1,945,140)
General revenues													
Property taxes									1,687,034		-		1,687,034
Franchise fees									32,569		-		32,569
Grants and contributions not restricted to specific program	IS								334,078		-		334,078
Unrestricted investment earnings									88,252		34,755		123,007
Miscellaneous									163,569	_	-		163,569
Total general revenues									2,305,502	_	34,755		2,340,257
Change in net assets									257,462		137,655		395,117
Net assets at December 1, 2006								-	9,912,770	_	2,695,452		12,608,222
Net assets at November 30, 2007								\$	10,170,232	\$_	2,833,107	\$	13,003,339

## City of North Muskegon BALANCE SHEET

Governmental Funds November 30, 2007

		General Fund		Major Streets Fund		Local Streets Fund	Contingent and Reserve Fund		Millage Fund		Other governmental funds	٤	Total governmental funds
ASSETS										_			
Cash and investments	\$	81,142	\$	821,910	\$	190,339	\$ 495,621	\$	173,664	\$	20,579	\$	1,783,255
Receivables													
Accounts		11,439		-		-	-		-		-		11,439
Special assessments		-		-		69,867	-		-		5,431		75,298
Due from other governmental units		78,861		29,184		10,425	-		-		-		118,470
Due from other funds		-		-		-	69,541		-		-		69,541
Advances to other funds		-			. <u>-</u>		 7,898	_				_	7,898
Total assets	\$	171,442	\$	851,094	\$_	270,631	\$ 573,060	\$_	173,664	\$	26,010	\$_	2,065,901
LIABILITIES AND FUND BALANCES Liabilities													
Accounts payable	\$	24,450	\$	260	\$	66	\$ -	\$	-	\$	1,155	\$	25,931
Accrued liabilities		29,735		361		190	-		-		184		30,470
Due to other funds		69,541		-		-	-		-		-		69,541
Deferred revenue		22,716		-		59,886	-		-		4,345		86,947
Advances from other funds		-		-		-	 _		-		7,898	_	7,898
Total liabilities		146,442		621		60,142	-		-		13,582		220,787
Fund balances													
Reserved for:													
Advances		-		-		-	7,898		-		-		7,898
Capital projects		-		-		-	-		173,664		5,804		179,468
Unreserved, undesignated													
General Fund		25,000		-		-	-		-		-		25,000
Special revenue funds		-		850,473	_	210,489	 565,162	_	-		6,624	_	1,632,748
Total fund balances	_	25,000	_	850,473	_	210,489	 573,060		173,664		12,428	_	1,845,114
Total liabilities and fund balances	\$	171,442	\$_	851,094	\$_	270,631	\$ 573,060	\$_	173,664	\$	26,010	\$	2,065,901

### City of North Muskegon

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS

November 30, 2007

Total fund balance—governmental funds			\$	1,845,114
Amounts reported for governmental activities in the Statement of Net Assets are different because:				
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.  Cost of capital assets	\$	11,033,701		
Accumulated depreciation		(2,157,335)		8,876,366
Bond issuance costs are not capitalized and amortized in the governmental funds.  Bond issuance costs  Accumulated amortization	<u>.</u>	18,496 (7,134)		11,362
Accrued interest in governmental activities is not reported in the governmental funds.				(5,600)
Special assessment revenue is not recognized until it is receivable in the current period and therefore is shown as deferred revenue in the governmental funds.				64,231
Long-term liabilities in governmental activities are not due and payable in the				
current period and are not reported in the governmental funds.  Bonds and notes payable  Compensated absences	-	(995,000) (118,450)		(1,113,450)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are reported with governmental activities in the Statement of Net Assets.				492,209
Net assets of governmental activities in the Statement of Net Assets			\$_	10,170,232

## City of North Muskegon STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### Governmental Funds

For the year ended November 30, 2007

	_	General Fund	_	Major Streets Fund		Local Streets Fund	_	Contingent and Reserve Fund		Millage Fund	g	Other overnmental funds	g 	Total overnmental funds
REVENUES														
Property taxes	\$	1,480,048	\$	-	\$	-	\$	-	\$	206,987	\$	-	\$	1,687,035
Licenses and permits		80,202		-		-		-		-		-		80,202
Intergovernmental revenues														
Federal		21,122		-		-		-		-		-		21,122
State		352,988		206,907		75,898		2 000		-		10.206		635,793
Charges for services		84,818		-		-		3,800		-		10,286		98,904
Fines and forfeitures		11,338		- 27.206		- 15 160		25.060		- 0.521		1.456		11,338
Investment earnings		33,847		37,206		15,168		25,860		8,521		1,456		122,058
Other	-	100,607	_		_	9,981	-	91,234	_		_	3,106	_	204,928
Total revenues		2,164,970		244,113		101,047		120,894		215,508		14,848		2,861,380
EXPENDITURES														
Current														
General government		351,139		-		-		-		-		-		351,139
Public safety		663,841		-		-		-		1,241		-		665,082
Public works		318,714		109,531		121,496		-		-		-		549,741
Culture and recreation		129,700		-		-		-		-		19,690		149,390
Other governmental functions		600,148		-		-		-		-		-		600,148
Debt service														
Principal		-		-		10,000		-		75,000		-		85,000
Interest and fees		-		-		2,345		-		33,619		-		35,964
Capital outlay	_	87,011	_		_	15,818	_	-	_	-	_			102,829
Total expenditures	_	2,150,553	_	109,531	_	149,659	_		_	109,860	_	19,690	_	2,539,293
Excess of revenues over (under) expenditures		14,417		134,582		(48,612)		120,894		105,648		(4,842)		322,087
OTHER FINANCING SOURCES (USES)														
Transfers in		124,874		-		-		130,691		-		8,600		264,165
Transfers out	_	(139,291)			_		_	(116,928)		(7,946)	_	_		(264,165)
Total other financing sources (uses)	_	(14,417)	_		_		_	13,763	_	(7,946)	_	8,600	_	
Net change in fund balances		-		134,582		(48,612)		134,657		97,702		3,758		322,087
Fund balances at December 1, 2006	_	25,000	_	715,891	_	259,101	_	438,403	_	75,962	_	8,670		1,523,027
Fund balances at November 30, 2007	\$_	25,000	\$	850,473	\$_	210,489	\$_	573,060	\$_	173,664	\$	12,428	\$	1,845,114

### City of North Muskegon

## RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

For the year ended November 30, 2007

Net change in fund balances—total governmental funds			\$ 322,087
Amounts reported for governmental activities in the Statement of Activities are different because:			
Governmental funds report outlays for capital assets and bond issuance costs as expenditures; in the Statement of Activities, these costs are depreciated and amortized over their estimated useful lives, respectively.			
Depreciation and amortization expense Capital outlay	\$ _	(276,237) 102,829	(173,408)
Repayment of principal on long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.			85,000
Interest expense on long-term debt is recorded in the Statement of Activities when incurred, but is not reported in the governmental funds until paid.			400
Compensated absences are reported on the accrual method in the Statement of Activities and reported as expenditures when financial resources are used in the governmental funds.			4,020
Governmental funds recognize special assessments as revenue as they become current, however they are recognized in full when levied in the Statement of Net Assets.			(13,086)
The internal service funds are used by management to charge the costs of certain activities to individual funds. The net change of the internal service funds is reported with governmental activities.			32,449
Change in net assets of governmental activities			\$ 257,462

## City of North Muskegon STATEMENT OF NET ASSETS

Proprietary Funds November 30, 2007

ASSETS

	ASSETS						
						C	Governmental Activities - Internal
		Busine	ess-type Activities - E	Enterprise funds			service
	S	ewer	Water		Total		fund
CURRENT ASSETS							
Cash and investments	\$ 2	245,750	\$ 311,066	\$	556,816	\$	392,005
Receivables Accounts		74,329	158,012		232,341		
Special assessments		1,440	18,599		20,039		-
Inventories		6,000	32,000		38,000		5,000
Total current assets		327,519	519,677		847,196	_	397,005
NONCURRENT ASSETS							
Capital assets							
Land		-	1,500		1,500		-
Utility systems	1,2	238,796	2,841,764	4	4,080,560		-
Buildings and improvements		-	13,795		13,795		-
Equipment	//	33,906	17,034		50,940		724,301
Less accumulated depreciation		565,363)	(828,927		1,394,290)		(625,285)
Net capital assets	7	707,339	2,045,166		2,752,505		99,016
Bond issuance costs, net		-	7,143		7,143		-
Special assessments receivable		5,760	106,142		111,902		-
Total noncurrent assets		713,099	2,158,451		2,871,550	_	99,016
Total assets	1,0	)40,618	2,678,128	:	3,718,746		496,021
LIABI	LITIES AND NET ASSETS						
CURRENT LIABILITIES							
Accounts payable		1,362	15		1,377		4,982
Accrued liabilities  Due to other governmental units		533 23,957	7,760 65,728		8,293 89,685		429
Bonds and other obligations, due within one year		36,043	57,600		93,643		-
Total current liabilities						_	
		61,895	131,103		192,998		5,411
NONCURRENT LIABILITIES  Bonds and other obligations, less amounts due within one year		2,668	688,374		691,042		_
Total liabilities		64,563	819,477	_	884,040	_	5,411
		04,303	019,477	_	004,040	_	3,411
NET ASSETS  Invested in conital assets, not of related debt	4	74 205	1,314,974		1,989,269		00.016
Invested in capital assets, net of related debt Unrestricted		574,295 301,760	543,677		845,437		99,016 391,594
Total net assets		976,055	\$ 1,858,651		2,834,706	<u> </u>	490,610
	φ <u></u>	70,033	Ψ 1,030,031	=	2,037,700	Ψ_	770,010
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds					(1,599)		
Net assets of business-type activities				\$	2,833,107		
inot assets of business-type activities				<u> </u>	٠,٠٠٥,١٠٠/		

#### City of North Muskegon STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

#### Proprietary Funds

For the year ended November 30, 2007

							(	Governmental Activities -
								Internal
		Business-		service				
		Sewer		Water		Total		funds
REVENUES					_			_
Charges for services	\$	327,833	\$	856,429	\$	1,184,262	\$	143,371
OPERATING EXPENSES								
Administration		18,635		21,976		40,611		1,276
Operations		218,633		706,869		925,502		85,040
Depreciation and amortization	_	38,839	_	54,010	_	92,849	_	35,682
Total operating expenses	_	276,107	_	782,855	_	1,058,962	_	121,998
Operating income		51,726		73,574		125,300		21,373
NONOPERATING REVENUES (EXPENSES)								
Investment earnings		9,089		25,666		34,755		14,574
Connection fees		4,000		12,480		16,480		-
Interest expense	_	(2,486)	_	(39,892)	_	(42,378)	_	_
Total nonoperating revenues (expenses)	_	10,603	_	(1,746)	_	8,857	_	14,574
Change in net assets		62,329		71,828		134,157		35,947
Net assets at December 1, 2006	_	913,726	_	1,786,823			_	454,663
Net assets at November 30, 2007	\$_	976,055	\$_	1,858,651			\$_	490,610
Adjustments to reflect the consolidation of internal service fund activities related to enterprise funds					_	3,498		
Change in net assets of business-type activities					\$_	137,655		

## City of North Muskegon STATEMENT OF CASH FLOWS

Proprietary Funds

For the year ended November 30, 2007

	_	Business Sewer	-type .	Activities - En Water	terpri:	se funds Total		Activities - Internal service funds
CASH FLOWS FROM OPERATING ACTIVITIES								
Receipts from customers	\$	325,516	\$	851,773	\$	1,177,289	\$	-
Receipts from interfund services provided		1,052		5,947		6,999		143,371
Payments to suppliers		(170,643)		(717,915)		(888,558)		(72,138)
Payments to employees		(43,964)		(79,454)		(123,418)		(22,985)
Payment for interfund services used	_	(8,157)	_	(15,264)	_	(23,421)	_	-
Net cash provided by operating activities		103,804		45,087		148,891		48,248
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES								
Connection fees		5,440		36,379		41,819		-
Purchases of capital assets		-		(123,485)		(123,485)		-
Principal paid on capital debt		(33,358)		(53,360)		(86,718)		-
Interest paid on capital debt	_	(2,486)	_	(39,892)	_	(42,378)	_	-
Net cash used for capital and related financing activities		(30,404)		(180,358)		(210,762)		-
CASH FLOW FROM INVESTING ACTIVITIES								
Investment earnings	_	9,089	_	25,666	_	34,755	_	14,574
Net increase (decrease) in cash and investments		82,489		(109,605)		(27,116)		62,822
Cash and investments at December 1, 2006	_	163,261	_	420,671	_	583,932	_	329,183
Cash and investments at November 30, 2007	\$_	245,750	\$_	311,066	\$_	556,816	\$	392,005
Reconciliation of operating income to net cash provided by								
operating activities								
Operating income	\$	51,726	\$	73,574	\$	125,300	\$	21,373
Adjustments to reconcile operating income to net cash provided by								
operating activities								
Depreciation and amortization expense		38,839		54,010		92,849		35,682
Change in assets and liabilities								
Receivables, net		(1,265)		1,291		26		-
Accounts payable		(80)		(30,563)		(30,643)		(8,586)
Accrued liabilities		636		460		1,096		(221)
Due to other governmental units	_	13,948	_	(53,685)	_	(39,737)	_	
Net cash provided by operating activities	\$_	103,804	\$_	45,087	\$_	148,891	\$	48,248

# City of North Muskegon STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES

Fiduciary Fund November 30, 2007

	Age	Agency Fund					
ASSETS							
Cash and investments	\$	8,491					
LIABILITIES							
Due to other governmental units	\$	1,281					
Other liabilities		7,210					
Total liabilities	\$	8,491					

November 30, 2007

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of North Muskegon (City) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### Reporting Entity

The City is a municipal corporation governed by an elected mayor and six-member City Council and is administered by a city manager appointed by the City Council. Generally accepted accounting principles require that if the City has certain oversight responsibilities over other organizations, those organizations should be included in the City's financial statements. Since no organizations met this criteria, none are included in the financial statements.

#### Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the City. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirement of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. The City does not allocate indirect costs.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

November 30, 2007

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation—Continued

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within 60 days of the end of the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The City reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Major Streets Fund is used to account for gas and weight tax allocations to the City by the Michigan Department of Transportation for construction and maintenance of the City's major streets.

The Local Streets Fund is used to account for gas and weight tax allocations to the City by the Michigan Department of Transportation for construction and maintenance of the City's local streets.

The Contingent and Reserve Fund is used to account for the excess revenues received or provides for deficiencies incurred in the General Fund.

The Millage Fund is used to account for property taxes received for public safety and Ruddiman Drive repaving.

The City reports the following two major proprietary funds:

The Sewer Fund operates the City's sewage pumping station, collection systems and pays for access to the county's sewage treatment plant.

The Water Fund operates the City's water distribution system.

Additionally, the City reports the following fund types:

Internal Service Funds account for equipment management services provided to other funds of the government on a cost reimbursement basis.

November 30, 2007

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation—Continued

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Government Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services. The enterprise funds also recognize as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Assets, Liabilities and Net Assets or Equity

#### **Deposits and Investments**

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

The City reports its investments in accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. Under this standard, certain investments are valued at fair value as determined by quoted market prices or by estimated fair values when quoted market prices are not available. The standard also provides that certain investments are valued at cost (or amortized cost) when they are of a short-term duration, the rate of return is fixed, and the City intends to hold the investment until maturity.

The City has adopted an investment policy in compliance with State of Michigan statutes. Those statutes authorize the City to invest in obligations of the United States, certificates of deposit, prime commercial paper, securities guaranteed by United States agencies or instrumentalities, United States government or federal agency obligation repurchase agreements, bankers acceptances, state-approved investment pools and certain mutual funds.

November 30, 2007

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

Assets, Liabilities and Net Assets or Equity—Continued

#### **Receivables and Pavables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of allowance for uncollectibles.

The City bills and collects its own property taxes and also collects taxes for the county, school and State of Michigan. Taxes are levied on each December 1 on the taxable valuation of property (as defined by state statutes) located in the Local Governmental Unit as of the preceding December 31. Uncollectible real property taxes as of the following March 1 are turned over by the City to the County for collection. The County advances the City all these delinquent real property taxes. The delinquent personal property taxes remain the responsibility of the City. The City recognizes all available revenue from the current tax levy. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period (60 days).

The 2006 state taxable value for real/personal property of the City totaled approximately \$138,002,000. The ad valorem taxes levied consisted of 9.3878, 1.3 and 1.5 mills for the City's general operating, rubbish collection and public safety/Ruddiman repairing purposes. These amounts are recognized in the respective General Fund and Millage Fund.

#### **Inventories and Prepaid Items**

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### **Capital Assets**

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

November 30, 2007

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

Assets, Liabilities and Net Assets or Equity—Continued

#### Capital Assets—Continued

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities) the City chose to include only items acquired since December 1, 2003 as allowed by generally accepted accounting principles.

Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land improvements	10-30
Buildings and improvements	10-35
Vehicles and equipment	4-25
Infrastructure	10-50

#### **Compensated Absences**

City employees are granted vacation and sick leave in varying amounts based on length of service. Upon termination, employees are paid for vacation days and one-half of their accrued sick days as separation pay under limits that vary by employment group. The liability for these compensated absences is accrued when incurred in the government-wide and proprietary fund financial statements. The current portion of this liability is estimated based on historical trends. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### **Long-Term Obligations**

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net assets. Bond premiums and discounts as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Fund Equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures.

November 30, 2007

#### NOTE B—STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds except the capital projects funds, which adopt project-length budgets. All annual appropriations lapse at fiscal year end.

The City follows these procedures in establishing the budgetary information provided in the financial statements:

- a. Prior to the commencement of the fiscal year, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following December 1. The operating budget includes proposed expenditures and the means of financing them.
- b. Public hearings are conducted at the City Hall to obtain taxpayer comments.
- c. No later than November 30, the budget is legally enacted through passage of a resolution.
- d. Supplemental appropriations, when required to provide for additional expenditures, are matched by additional anticipated revenues or an appropriation of available fund balance and must be approved by the City Council.

The appropriated budget is prepared by fund, function and department. The City's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the City Council. The legal level of budgetary control is the department level. The City Council made several supplemental budgetary appropriations throughout the year.

#### **Excess of Expenditures Over Appropriations**

During the year ended November 30, 2007, actual expenditures exceeded appropriations for transfers out by \$68,716 in the General Fund. These overexpenditures were funded with available fund balance.

November 30, 2007

#### NOTE C—DEPOSITS AND INVESTMENTS

As of November 30, 2007, the City had the following investments:

			Weighted average maturity		
		Fair value	(Days)	Fitch's	Percent
<b>Investment Type</b>					
External investment pool	\$	1,126,374	21	not rated	90.6 %
External investment pool	_	117,463	43	AAA	9.4
Total fair value	\$	1,243,837			100.0 %
Portfolio weighted average maturity	=		23		

The City voluntarily invests certain excess funds in external pooled investment pools (Pools). The Pools are external investment pools of "qualified" investments for Michigan municipalities. The Pools are not regulated nor registered with the SEC. The fair value of the City's investments is the same as the fair value of the Pools.

**Interest rate risk.** The City's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit risk.** State law limits investments in commercial paper and corporate bonds to the two highest classifications issued by nationally recognized statistical rating organizations. The City has no investment policy that would further limit its investment choices.

**Concentration of credit risk.** The City does not have a concentration of credit risk policy. Concentration of credit risk is the risk of loss attributed to the magnitude of the City investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

**Custodial credit risk - deposits.** In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. As of November 30, 2007, \$2,534,996 of the City's bank balance of \$2,761,419 was exposed to custodial credit risk because it was uninsured and uncollateralized.

**Custodial credit risk - investments.** The City does not have a custodial credit risk policy for investments. This is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

Foreign currency risk. The City is not authorized to invest in investments which have this type of risk.

November 30, 2007

### NOTE D—CAPITAL ASSETS

Capital asset activity for the year ended November 30, 2007 was as follows:

	Balance			Balance
	December 1,			November 30,
	2006	Additions	Deductions	2007
Governmental activities:				·
Capital assets, not being depreciated:				
Land	\$ 4,946,506	\$ - \$	-	\$ 4,946,506
Construction in progress	492,115	56,157	538,497	9,775
Total capital assets, not being depreciated	5,438,621	56,157	538,497	4,956,281
Capital assets, being depreciated:				
Land improvements	322,733	569,351	29,722	862,362
Buildings and other improvements	1,880,798	-	-	1,880,798
Vehicles and equipment	1,819,675	-	9,300	1,810,375
Infrastructure	2,232,370	15,817		2,248,187
Total capital assets, being depreciated	6,255,576	585,168	39,022	6,801,722
Less accumulated depreciation:				
Land improvements	218,635	39,192	29,722	228,105
Buildings and other improvements	1,108,212	45,876	-	1,154,088
Vehicles and equipment	1,061,261	111,801	9,300	1,163,762
Infrastructure	124,652	112,014		236,666
Total accumulated depreciation	2,512,760	308,883	39,022	2,782,621
Total capital assets, being				
depreciated, net	3,742,816	276,285		4,019,101
Capital assets, net	\$ 9,181,437	\$ 332,442 \$	538,497	\$ 8,975,382
<b>Business-type activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 1,500	\$ - \$	-	\$ 1,500
Construction in progress	97,995	14,414	112,409	-
Total capital assets, not being depreciated	99,495	14,414	112,409	1,500

November 30, 2007

### NOTE D—CAPITAL ASSETS—Continued

		Balance						Balance
		December 1,					N	November 30,
		2006	_	Additions	_	Deductions		2007
<b>Business-type activities:—Continued</b>								
Capital assets, being depreciated:								
Sewer system	\$	1,238,796	\$	-	\$	-	\$	1,238,796
Water system		2,695,886		221,480		75,602		2,841,764
Buildings and improvements		13,795		-		-		13,795
Equipment	_	50,940		-	_	-	_	50,940
Total capital assets, being depreciated		3,999,417		221,480		75,602		4,145,295
Less accumulated depreciation:								
Sewer system		521,343		17,565		-		538,908
Water system		832,876		51,573		75,602		808,847
Buildings and improvements		2,300		919		-		3,219
Equipment		40,040		3,276	_	-		43,316
Total accumulated depreciation		1,396,559		73,333	_	75,602		1,394,290
Total capital assets, being								
depreciated, net	-	2,602,858		148,147	_	-		2,751,005
Capital assets, net	\$	2,702,353	\$	162,561	\$	112,409	\$	2,752,505

### **Depreciation**

Depreciation expense was charged to functions as follows:

	\$ 11,445
Public safety	64,312
Public works	122,702
Culture and recreation	74,742
Internal Service Fund depreciation is charged to the	
various programs based on their usage of the assets	35,682
	\$ 308,883
Business-type activities:	 
Sewer	\$ 20,419
Water	52,914
	\$ 73,333

November 30, 2007

#### NOTE E—ACCESS RIGHTS

Access rights activity for the year ended November 30, 2007 was as follows:

	Γ	Balance December 1, 2006		Additions	Deductions		Balance November 30, 2007
Business-type activities			_			ji	
Access rights	\$	110,512	\$	-	\$ -	\$	110,512
Less accumulated amortization		92,093	_	18,419	-	in .	110,512
Access rights, net	\$	18,419	\$_	(18,419)	\$ -	\$	

#### Amortization

Amortization expense has been charged to sewer.

### NOTE F—BOND ISSUANCE COSTS

Bond issuance cost activity for the year ended November 30, 2007 was as follows:

		Balance					Balance
		December 1,					November 30,
		2006	Additions	_	Deductions		2007
Governmental activities:							
Bond issuance costs	\$	18,496	\$ -	\$	-	\$	18,496
Less accumulated amortization		4,098	3,036			-	7,134
Bond issuance costs, net	\$	14,398	\$ (3,036)	\$		\$	11,362
<b>Business-type activities:</b>							
Bond issuance costs	\$	16,060	\$ -	\$	-	\$	16,060
Less accumulated amortization		7,822	1,095	-	-		8,917
Bond issuance costs, net	\$	8,238	\$ (1,095)	\$		\$	7,143
Amortization							
Amortization expense was charged to function	ons	as follows:					
Governmental activities:							
Interest on long-term debt						\$	3,036
<b>Business-type activities:</b>							
Water						\$	1,095

November 30, 2007

#### NOTE G—INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

#### Due to/from other funds:

The General Fund owes \$69,541 to the Contingent and Reserve Fund for transfers not paid as of November 30, 2007.

#### Advances to/from other funds:

Other governmental funds owes \$7,898 to the Contingent and Reserve Fund for capital projects.

#### **Interfund transfers:**

	_	Transfers in:								
				Contingent	Other					
		General		and Reserve	governmental					
		Fund		Fund	funds			Total	Purpose	
Transfers out:	_				_					
General Fund	\$	-	\$	130,691	\$	8,600	\$	139,291	see Note J	
Contingent and										
Reserve Fund		116,928		-		-		116,928	Capital projects	
Millage Fund	_	7,946		-	_	-	_	7,946	Capital projects	
Total	\$_	124,874	\$	130,691	\$_	8,600	\$_	264,165		

#### NOTE H—DEFERRED REVENUE

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue reported in the governmental funds were as follows:

	<u>U</u>	navailable	_	Unearned	
Special assessments	\$	64,231	\$	-	
Grants and fees			_	22,716	
Total deferred revenue for governmental funds	\$	64,231	\$	22,716	

November 30, 2007

#### NOTE I—LONG-TERM DEBT

#### **Summary of Changes in Long-Term Liabilities**

The following is a summary of long-term liabilities activity for the City for the year ended November 30, 2007.

	Balance				Balance					
	December 1,							November 30,		Due within
	2006			Additions	Reductions			2007		one year
Governmental activities:	-		-		-				_	_
General obligation bonds	\$	1,025,000	\$	-	\$	75,000	\$	950,000	\$	100,000
Michigan Transportation										
Fund bonds		55,000		-		10,000		45,000		15,000
Compensated absences		122,470		61,517		65,537		118,450	_	59,000
Governmental activity										
long-term liabilities	\$	1,202,470	\$	61,517	\$	150,537	\$	1,113,450	\$	174,000
<b>Business-type activities:</b>										
General obligation bonds	\$	147,094	\$	-	\$	36,717	\$	110,377	\$	36,643
Revenue bonds		710,000		-		50,000		660,000		50,000
Compensated absences		13,775	_	7,730		7,197		14,308	_	7,000
Business-type activity										
long-term liabilities	\$	870,869	\$	7,730	\$	93,914	\$	784,685	\$	93,643

#### **Governmental activities:**

#### **General obligation bonds:**

Limited Tax General Obligation Bonds of 2005 payable in annual installments of \$100,000 to \$175,000 through April 2014; interest at rates varying from 3.25% to 3.6%

\$ 950,000

#### **Michigan Transportation Fund bonds:**

\$115,000 Michigan Transportation Fund Bonds of 2001 payable in annual installments of \$15,000 through November 2010; interest at rates varying from 4.2% to 4.4%

995,000 118,450 1,113,450

Compensated absences

November 30, 2007

### NOTE I—LONG-TERM DEBT—Continued

### Summary of Changes in Long-Term Liabilities—Continued

### **Business-type activities:**

### **General obligation bonds:**

\$129,334 Northside Water System Bonds	
of 1983; payable in annual installments of \$8,200	
through February 2022; including interest at 6%	\$ 77,334
\$110,521 Muskegon County Wastewater Management	
System Bonds of 2002; final payment of \$33,043 due	
July 2008; interest at 5%	33,043
Revenue bonds:	
\$895,000 Water Revenue Bonds of 2001 payable in	
annual installments of \$50,000 to \$55,000 through	
November 2020; interest at 4.5% to 5.4%	 660,000
	 770,377
Compensated absences	14,308

For governmental activities, claims and judgments and compensated absences are generally liquidated by the General Fund.

784,685

The County of Muskegon wastewater contracts payable represent agreements with Muskegon County relating to the construction of sewage treatment facilities. To construct these facilities, the County issued bonds which local municipalities are obligated to repay. The City has recorded the liability for its portion of the County bonds which are to be repaid by the access rights fee. Access rights are also recorded and are amortized over 20 years. The contractual obligation is secured by the full faith and credit of the City. Current debt service requirements are funded by sewer revenues.

In 2005, the County of Muskegon began making improvements to the regional sewer treatment facilities. The project was funded with \$17,500,000 bonds issued through the State of Michigan Clean Water Revolving Fund Loan Program. The County operates the system and makes payments on the bonds with user charges to the local units. The City has pledged its limited tax full faith and credit for the payment of its portion of the debt should user charges collected by the County be insufficient to make the debt payments. The City's portion of the debt on November 30, 2007 was \$493,794. The City is unaware of any circumstances that would cause a shortfall in the near future.

The City was in compliance in all material respects with all the revenue bond ordinances at November 30, 2007.

November 30, 2007

### NOTE I—LONG-TERM DEBT—Continued

Annual debt service requirements to maturity for debt outstanding as of November 30, 2007 follows:

Year ending		Governme	ntal	activites	_	Business-type activities			
November 30,	_	<u>Principal</u>		<u>Interest</u>		<u>Principal</u>		Interest	
2008	\$	115,000	\$	32,700	\$	86,643	\$	39,100	
2009		140,000		28,400		53,800		35,000	
2010		140,000		23,600		59,000		32,500	
2011		125,000		18,800		54,200		29,700	
2012		150,000		14,100		54,500		27,100	
2013-2017		325,000		12,070		277,000		94,200	
2018-2022	_	-	_	-		185,234	_	22,040	
	\$_	995,000	\$_	129,670	\$	770,377	\$_	279,640	

### NOTE J-UNRESERVED, UNDESIGNATED FUND BALANCE - GENERAL FUND

In accordance with a council resolution, the unreserved, undesignated fund balance in the General Fund is maintained at \$25,000. The Contingent and Reserve Fund receives excess revenues or provides for deficiencies. The transfer from the General Fund to the Contingent and Reserve Fund amounted to \$130,691 for the year ended November 30, 2007.

### NOTE K—OTHER INFORMATION

### **Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The City manages its liability and property risk by participating in Michigan Municipal Liability and Property Pool (MMLPP), a public entity risk pool providing property and liability coverage to its participating members. The City pays an annual premium to MMLPP for its insurance coverage. The MMLPP is self-sustaining through member premiums and provides, subject to certain deductibles, occurrence-based casualty coverage for each incident and occurrence-based property coverage to its members by internally assuring certain risks and reinsuring risks through commercial companies. Various deductibles are maintained to place the responsibility for small charges with the insured. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

The City manages its workers' compensation risk by participating in the Michigan Municipal Workers' Compensation Fund (MMWCF), a public entity risk pool providing workers' compensation coverage to its participating members. The City pays an annual premium to MMWCF for its workers' compensation coverage. The MMWCF is self-sustaining through member premiums and provides statutory workers' compensation coverage to its members by internally assuring certain risks and reinsuring risks through commercial companies. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

The City carries commercial insurance for employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

November 30, 2007

### NOTE K—OTHER INFORMATION—Continued

### **Contingent Liabilities**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability to the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's counsel the resolution of these matters will not have a material adverse effect on the financial condition of the City.

### **Post-Retirement Health Care**

The City has agreed to provide post-retirement health care to certain employees after they retire.

As of year end, there were fifteen retired employees receiving benefits. The City finances the Plan on a pay-as-you-go basis. For the year ended November 30, 2007, the City's post-retirement health care cost under the Plan was approximately \$86,000.

The City has also set up a trust fund through the Municipal Employees Retirement System to provide health insurance to retirees under Public Act of 149 of 1999 during the year ended November 30, 2007 and deposited \$29,000 into it. The trust fund was set up in preparation of the City's adoption of GASB 45, Accounting and Financial Reporting by Employers for Postemployment Benefits (OPEB) Other Than Pensions which is effective for the City on December 1, 2009. GASB 45 will require the City to account for retiree health care benefits on an actuarial basis rather than on a pay-as-you-go basis under which they are currently accounted.

#### Lease

The City leases an automobile under an operating lease. Lease expense amounted to \$5,386 for the year ended November 30, 2007. The future minimum lease payments for this lease are as follows:

Year ending November 30,		<u>Amount</u>
2008	\$	4,428
2009		4,428
2010	_	3,690
	\$	12,546

November 30, 2007

### NOTE L—EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS

### **Pension Plan**

Plan Description. The City of North Muskegon is in an agent multiple-employer defined benefit pension plan with the Municipal Employees Retirement System (MERS). The Plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to Plan members and beneficiaries. Act No. 427 of the Public Acts of 1984 of the State of Michigan assigns the authority to establish and amend the benefit provisions of the plans that participate in MERS to the respective employer entities; that authority rests with the City of North Muskegon. A copy of the complete financial report and required supplemental information can be obtained by writing to:

City of North Muskegon 1502 Ruddiman Drive North Muskegon, MI 49445

*Funding Policy*. Plan members are required to contribute 3 percent of the first \$4,200 of annual compensation and 5 percent of the portion over \$4,200 to the plan. The City is required to contribute at an actuarially-determined rate depending upon position from 8.69 to 15.24 percent of covered wages.

Annual Pension Cost. For the year ended November 30, 2007, the City's annual pension cost was approximately \$132,000 which the City contributed. The required contribution was determined as part of the December 31, 2004 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included (a) 8 percent investment rate of return (net of administrative expenses), (b) projected salary increases ranging from 0 percent to 4.5 percent, and (c) 4.5 percent per year compounded annually attributable to inflation. The actuarial value of plan assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a five-year period.

### **Three-Year Trend Information**

	A	pproximate	Percentage		
	An	nual Pension	of APC		Net Pension
Year ending	C	Cost (APC)	Contributed		Obligation
11/30/05	\$	81,000	100	%	\$ -
11/30/06		86,000	100		-
11/30/07		132.000	100		_

### REQUIRED SUPPLEMENTARY INFORMATION Schedule of Funding Progress

### (Dollar amounts in thousands)

	Actuarial valuation date	Actuarial value of assets	Actuarial Accrued Liability (AAL) Entry Age	Unfunded AAL (UAAL)	L Fund		Covered payroll	UAAL as a percentage of covered payroll	
-	12/31/04	\$ 3,755	\$ 5,092	\$ 1,337	74	1 %	\$ 770	174	%
	12/31/05	3,863	5,252	1,389	74	1	772	180	
	12/31/06	4,033	5,138	1,105	78	3	769	144	

November 30, 2007

### NOTE L—EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS—Continued

### **Deferred Compensation Plan**

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan, available to all full-time City employees at their option, permits participants to defer a portion of their salary until future years. The deferred compensation is not available to participants until termination, retirement, death, or unforeseeable emergency.

The Plan has created a trust for the exclusive benefit of the Plan's participants and beneficiaries under rules provided in Internal Revenue Code Section 401(f).



# City of North Muskegon Required Supplementary Information BUDGETARY COMPARISON SCHEDULE

General Fund For the year ended November 30, 2007

Variance with

Page		Budget	Budgeted amounts		
Poper yakes   1,477,06   2,172   3,127   1,280,08   2,289   1,280				Actual	
Design same permis   1,000   78,222   1,000	REVENUES				
Pederal Pede	Property taxes	\$ 1,477,656	\$ 1,477,101	\$ 1,480,048	\$ 2,947
Poster	Licenses and permits	61,300	78,222	80,202	1,980
Same         34,50%         35,00%         32,08%         1.28           Charges foresries         18,264         84,70%         13,13%         36,30           Dires and forfeitures         25,00         34,00         33,40         38,10           Direct         28,381         20,20         10,00         8,73           Tarl a revenues         2,100         2,100         8,70           EXPENDITURES           Contract Services           Contract Services         8,40         5,80         5,92         40           Board of review         90         1,25         1,25         40           Clerk         90,38         1,80         1,70         1,80         1,80         1,70         1,80         1,90<	Intergovernmental revenues				
Classes for services         81,43 (100 mode)         84,70 (100 mode)         13,13 (100 m	Federal	=	21,122	21,122	=
Fine and orderitures (name and any state of the any	State	340,567	351,760	352,988	1,228
Interest (Principle)         45,000         33,000         3,000	Charges for services	81,243	84,799	84,818	19
Other         8,8,817         92,259         10,007         8,357           Total revense         2,149,50         2,64,970         5,60,10           EXPENDITUES           Circums         8,700         5,800         5,800         2,00           Chy manager         97,917         8,800         5,800         5,00         2,00           Board of review         6,00         1,225         1,225         1,20         1,00	Fines and forfeitures	12,500	10,700	11,338	638
Total revenues   1,102,083   2,149,054   2,164,70   15,016   16,000   1,100   16,000   1,100	Investment earnings	45,000	34,000	33,847	(153)
Capacit   Capa	Other	83,817	92,250	100,607	8,357
City manager   Facility manage	Total revenues	2,102,083	2,149,954	2,164,970	15,016
General government         79,175         78,890         78,611         24,00           Ellections         8,400         5,800         5,922         408           Board of review         600         1,225         1,225         -1,225           Clerk         50,338         41,300         41,124         176           Trassurer         49,026         18,140         17,995         45           Assessor         18,940         18,140         17,995         45           Attorney         39,040         35,003         35,100         34,675         425           Office - cérrial         35,003         35,100         34,675         425           Cily pall         48,843         35,100         34,755         425           Public service building         13,000         42,100         41,784         35,703           Public department         13,600         14,200         14,100         1-7           Public department         31,341         51,457         50,928         5,74           Piblic works         31,000         41,400         14,000         1-7           Sidewall maineance         38,751         111,100         10,800         1-7	EXPENDITURES				
City manager         79,175         78,800         78,614         249           Elections         8,800         5,800         3,802         4,808           Board of review         600         1,225         1,225         -           Clrk         50,038         4,1300         41,124         1,706           Treasurer         49,626         48,100         47,920         1,80           Assessor         18,00         36,00         36,131         36,93           Office clerical         39,400         35,00         36,131         36,93           Office clerical         48,003         47,20         41,72         41,72           Public service building         48,003         41,720         41,72         1,72           Public service building         13,005         142,203         140,158         2,07           Polic department         15,005         142,203         140,158         2,07           Public works         20,000         14,000         140,100         140,100         2,00           Siked partment         8,871         111,100         108,589         2,911           Billion works         3,000         40,450         39,09         44,50         39	Current				
Bections	General government				
Board of review         600         1.225         1.225	City manager	79,175	78,890	78,641	249
Clerk         50,338         41,300         41,124         176           Trasurer         49,626         48,100         47,920         180           Assessor         18,940         18,040         17,995         45           Attorney         39,400         36,500         36,131         36           Office - clerical         35,003         35,100         34,675         425           Ciry hall         48,043         47,728         46,252         1,476           Public service building         03,000         42,100         41,682         2,072           Polic department         136,059         142,230         140,188         2,072           Bulliding inspector         136,059         144,200         14,00         -           Bulliding inspector         30,300         40,450         39,974         476           Sixeed department         89,871         111,500         108,589         2,911           Engineering         30,300         40,450         39,974         476           Sixeed department         89,871         111,500         108,589         2,911           Cliy park         30,000         44,575         45,414         48,99           S	Elections	8,400	5,800	5,392	408
Treasurer         49,626         48,100         47,201         189           Assesor         18,940         18,000         17,795         43           Attorney         39,400         36,503         36,131         369           Office-clerical         35,003         35,103         34,675         425           City hall         48,043         47,728         46,252         1,476           Public service building         48,043         47,728         46,252         1,476           Public service building         513,443         514,927         509,283         5,674           Fire department         136,050         142,230         140,108         2,072           Building inspector         136,050         142,230         140,108         2,072           Building inspector         30,300         40,450         39,974         476           Sidewalk maintenance         30,300         40,450         39,974         476           Sidewalk maintenance         89,871         111,500         108,899         2,911           Engineering         30,300         44,575         45,414         (8,99)           Silve days         49,414         46,904         48,404         48,904	Board of review	600	1,225	1,225	=
Assessor	Clerk	50,338	41,300	41,124	176
Attorney         35,040         36,500         36,131         36,90           Office - clerical         35,043         35,100         34,675         42,8           Public service building         48,043         47,728         46,252         1,476           Public service building         30,300         42,100         41,784         316           Public service building         30,300         42,100         14,078         30           Police department         136,050         144,237         140,158         2,072           Building inspector         136,050         144,203         140,108         2,072           Building inspector         14,400         14,400         14,00         -           Sidewalk maintenance         30,300         40,450         39,974         476           Street department         8,8371         111,500         139,974         476           Street department         8,8371         111,500         139,974         476           Street department         8,8371         111,500         139,974         476           Street department         30,000         179,395         170,151         9,244           Clutra and recreation activities         47,600         64,	Treasurer	49,626	48,100	47,920	180
Office - clerical         35,003         35,100         34,675         425           City half         48,043         47,728         46,252         1,776           Public sericy         30,300         42,100         41,784         316           Public safety         80         151,4957         509,283         5,674           Fire department         136,050         142,230         140,158         2,072           Building inspector         14,900         14,400         14,400         14,000	Assessor	18,940	18,040	17,995	45
City hall         48,043         4,728         46,252         1,476           Public service building         30,300         42,100         41,784         3,167           Public safety         Total partment         136,050         14,257         509,283         5,674           Fire department         136,050         14,230         104,018         2,072           Building inspector         14,000         14,400         14,400            Public works         Total part of the partment         80,871         111,500         108,589         2,911           Sidewalk maintenance         89,871         111,500         108,589         2,911           Engineering         3,000	Attorney	39,400	36,500	36,131	369
Public service building         30,300         42,100         41,784         316           Public service building         1         2         3         56,74         513,443         514,957         509,283         5,674           Police department         513,443         514,957         509,283         5,674           Building inspector         14,000         14,200         14,100         -           Public works         30,300         40,450         39,974         476           Sidewalk maintenace         30,300         40,450         39,974         476           Street department         89,871         111,500         108,589         2,911           Engineering         30,000         - </td <td>Office - clerical</td> <td>35,003</td> <td>35,100</td> <td>34,675</td> <td>425</td>	Office - clerical	35,003	35,100	34,675	425
Public safety         Function of the partment	City hall	48,043	47,728	46,252	1,476
Police department         513.443         514,957         509,283         5,674           Fire department         136,050         142,230         140,158         2,72           Public works         14,900         14,400         14,400         14,400         14,400         17           Public works         8         8         8         17         18         476           Sidewalk maintenance         30,300         40,450         39,974         476	Public service building	30,300	42,100	41,784	316
Fire department         136,050         142,230         14,0158         2,072           Building inspector         14,900         14,400         14,400         -           Public works         30,300         40,450         39,974         476           Street department         89,871         111,500         108,589         2,911           Engineering         3,000         -         -         -           Sanitation         179,429         179,395         170,151         9,244           Culture and recreation         3,000         -         -         -         -           City parks         37,100         44,575         45,414         (839)           Recreation facilities         47,600         64,600         51,284         12,716           Walker Memorial Library         30,850         32,450         33,002         (552)           Other governmental functions         644,715         612,638         600,148         12,490           Capital outly         100,000         97,525         87,011         10,514           Total expenditures         (85,000)         (89,49)         14,417         73,366           Excess of revenues over expenditures         1,500         -	Public safety				
Building inspector         14,900         14,400         14,400	Police department	513,443	514,957	509,283	5,674
Public works         30,300         40,450         39,974         476           Sidewalk maintenance         89,871         111,500         108,589         2,911           Engineering         3,000         -         -         -           Sanitation         179,429         179,395         170,151         9,244           Culture and recreation         89,871         170,395         45,414         (839)           City parks         37,100         44,575         45,414         (839)           Recreation facilities         47,600         64,000         51,284         12,716           Walker Memorial Library         30,850         32,450         33,002         (552)           Other governmental functions         644,715         612,638         600,148         12,490           Capital outlay         100,000         97,525         87,011         10,514           Total expenditures         2,187,083         2,208,903         2,150,553         58,350           Excess of revenues over expenditures         1,500         -         -         -           OTHER FINANCING SOURCES (USES)         117,000         127,524         124,874         (2,650)           Tansfers out         1,50         70,5	Fire department	136,050	142,230	140,158	2,072
Public works         30,300         40,450         39,974         476           Sidewalk maintenance         89,871         111,500         108,589         2,911           Engineering         3,000         -         -         -           Sanitation         179,429         179,395         170,151         9,244           Culture and recreation         89,871         170,395         45,414         (839)           City parks         37,100         44,575         45,414         (839)           Recreation facilities         47,600         64,000         51,284         12,716           Walker Memorial Library         30,850         32,450         33,002         (552)           Other governmental functions         644,715         612,638         600,148         12,490           Capital outlay         100,000         97,525         87,011         10,514           Total expenditures         2,187,083         2,208,903         2,150,553         58,350           Excess of revenues over expenditures         1,500         -         -         -           OTHER FINANCING SOURCES (USES)         117,000         127,524         124,874         (2,650)           Tansfers out         1,50         70,5	Building inspector	14,900	14,400	14,400	-
Street department         89,871         111,500         108,589         2,911           Engineering         3,000         -         -         -           Sanitation         179,429         179,395         170,511         9,244           Culture and recreation         -					
Street department         89,871         111,500         108,589         2,911           Engineering         3,000         -	Sidewalk maintenance	30,300	40,450	39,974	476
Sanitation         179,429         179,395         170,151         9,244           Culture and recreation         837,100         44,575         45,414         (839)           City parks         37,100         64,000         51,284         12,716           Walker Memorial Library         30,850         32,450         33,002         (552)           Other governmental functions         644,715         612,638         600,148         12,496           Capital outlay         100,000         97,525         87,011         10,514           Total expenditures         (85,000)         (58,949)         14,417         73,366           Excess of revenues over expenditures         (85,000)         (58,949)         14,417         73,366           OTHER FINANCING SOURCES (USES)         117,000         127,524         124,874         (2,650)           Transfers in         117,000         127,524         124,874         (2,650)           Total other financing sources (uses)         85,000         56,949         (14,417)         (71,366)           Net change in fund balance         \$ 2,000         5,949         14,417         7,366					2,911
Sanitation         179,429         179,395         170,151         9,244           Culture and recreation         837,100         44,575         45,414         (839)           City parks         37,100         64,000         51,284         12,716           Walker Memorial Library         30,850         32,450         33,002         (552)           Other governmental functions         644,715         612,638         600,148         12,496           Capital outlay         100,000         97,525         87,011         10,514           Total expenditures         (85,000)         (58,949)         14,417         73,366           Excess of revenues over expenditures         (85,000)         (58,949)         14,417         73,366           OTHER FINANCING SOURCES (USES)         117,000         127,524         124,874         (2,650)           Transfers in         117,000         127,524         124,874         (2,650)           Total other financing sources (uses)         85,000         56,949         (14,417)         (71,366)           Net change in fund balance         \$ 2,000         5,949         14,417         7,366	Engineering	3,000	-	=	-
Culture and recreation         37,100         44,575         45,414         (839)           Recreation facilities         47,600         64,000         51,284         12,716           Walker Memorial Library         30,850         32,450         33,002         (552)           Other governmental functions         644,715         612,638         600,148         12,490           Capital outlay         100,000         97,525         87,011         10,514           Total expenditures         (85,00)         (58,949)         14,417         73,366           Excess of revenues over expenditures         (85,00)         58,949         14,417         73,366           OTHER FINANCING SOURCES (USES)         117,000         127,524         124,874         (2,650)           Transfers in         117,000         127,524         124,874         (2,650)           Transfers out         33,500         (70,575)         (139,291)         (68,716)           Total other financing sources (uses)         85,000         56,949         (14,417)         (71,366)           Net change in fund balance         \$2,000         56,949         (14,417)         (71,366)		179,429	179,395	170,151	9,244
Recreation facilities         47,600         64,000         51,284         12,716           Walker Memorial Library         30,885         32,450         33,002         (552)           Other governmental functions         644,715         612,638         600,148         12,490           Capital outlay         100,000         97,525         87,011         10,514           Total expenditures         (85,000)         (58,949)         14,417         73,366           Excess of revenues over expenditures         (85,000)         58,949         14,417         73,366           OTHER FINANCING SOURCES (USES)         117,000         127,524         124,874         (2,650)           Transfers in         117,000         127,524         124,874         (2,650)           Transfers out         (33,500)         (70,575)         (139,291)         (68,716)           Total other financing sources (uses)         85,000         56,949         (14,417)         (71,366)           Net change in fund balance         \$	Culture and recreation				
Recreation facilities         47,600         64,000         51,284         12,716           Walker Memorial Library         30,850         32,450         33,002         (552)           Other governmental functions         644,715         612,638         600,148         12,490           Capital outlay         100,000         97,525         87,011         10,514           Total expenditures         (85,000)         (58,949)         14,417         73,366           Excess of revenues over expenditures         1,500         -         -         -           Proceeds from sale of capital assets         117,000         127,524         124,874         (2,650)           Transfers out         (33,500)         (70,575)         (139,291)         (68,716)           Total other financing sources (uses)         85,000         56,949         (14,417)         (71,366)           Net change in fund balance         \$	City parks	37,100	44,575	45,414	(839)
Walker Memorial Library         30,850         32,450         33,002         (552)           Other governmental functions         644,715         612,638         600,148         12,490           Capital outlay         100,000         97,525         87,011         10,514           Total expenditures         2,187,083         2,208,903         2,150,553         58,350           Excess of revenues over expenditures         (85,000)         (58,490)         14,417         73,366           OTHER FINANCING SOURCES (USES)         11,500         -					
Other governmental functions         644,715 (10,000)         612,638 (600,148)         12,490 (10,514)           Capital outlay         100,000         97,525         87,011         10,514           Total expenditures         2,187,083         2,208,903         2,150,553         58,350           Excess of revenues over expenditures         (85,000)         (58,949)         14,417         73,366           OTHER FINANCING SOURCES (USES)         3         1,500         -					
Capital outlay         100,000         97,525         87,011         10,514           Total expenditures         2,187,083         2,208,903         2,150,553         58,350           Excess of revenues over expenditures         (85,000)         (58,949)         14,417         73,366           OTHER FINANCING SOURCES (USES)         1,500         -         -         -         -           Proceeds from sale of capital assets         117,000         127,524         124,874         (2,650)           Transfers out         (33,500)         (70,575)         (139,291)         (68,716)           Total other financing sources (uses)         85,000         56,949         (14,417)         (71,366)           Net change in fund balance         \$			612,638		
Excess of revenues over expenditures         (85,000)         (58,949)         14,417         73,366           OTHER FINANCING SOURCES (USES)         1,500         -         -         -           Proceeds from sale of capital assets         117,000         127,524         124,874         (2,650)           Transfers out         (33,500)         (70,575)         (139,291)         (68,716)           Total other financing sources (uses)         85,000         56,949         (14,417)         (71,366)           Net change in fund balance         \$					
OTHER FINANCING SOURCES (USES)       1,500       -	Total expenditures	2,187,083	2,208,903	2,150,553	58,350
Proceeds from sale of capital assets         1,500         -	Excess of revenues over expenditures	(85,000)	(58,949)	14,417	73,366
Transfers in Transfers out         117,000 (33,500)         127,524 (124,874 (2,650))         (2,650) (68,716)           Transfers out         (33,500)         (70,575)         (139,291)         (68,716)           Total other financing sources (uses)         85,000         56,949         (14,417)         (71,366)           Net change in fund balance         \$	OTHER FINANCING SOURCES (USES)				
Transfers out         (33,500)         (70,575)         (139,291)         (68,716)           Total other financing sources (uses)         85,000         56,949         (14,417)         (71,366)           Net change in fund balance         \$	Proceeds from sale of capital assets	1,500	=	=	=
Total other financing sources (uses)         85,000         56,949         (14,417)         (71,366)           Net change in fund balance         \$	Transfers in	117,000	127,524	124,874	(2,650)
Net change in fund balance         \$ \$	Transfers out	(33,500)	(70,575)	(139,291)	(68,716)
Fund balance at December 1, 2006 25,000	Total other financing sources (uses)	85,000	56,949	(14,417)	(71,366)
	Net change in fund balance	\$ <u> </u>	\$(2,000)	-	\$2,000
Fund balance at November 30, 2007 \$ 25,000	Fund balance at December 1, 2006			25,000	·
	Fund balance at November 30, 2007			\$ 25,000	

### City of North Muskegon

### Required Supplementary Information

### BUDGETARY COMPARISON SCHEDULE

Major Streets Fund

For the year ended November 30, 2007

	Budgeted amoun Original			unts Final	Actual			riance with nal budget- positive (negative)
REVENUES								
Intergovernmental revenues - State	\$	212,000	\$	205,672	\$	206,907	\$	1,235
Investment earnings		25,000		37,000		37,206		206
Total revenues		237,000		242,672		244,113		1,441
EXPENDITURES								
Current								
Public works	_	106,267	_	111,359		109,531		1,828
Net change in fund balance	\$	130,733	\$	131,313		134,582	\$	3,269
Fund balance at December 1, 2006						715,891		
Fund balance at November 30, 2007					\$	850,473		

### City of North Muskegon

### Required Supplementary Information

### BUDGETARY COMPARISON SCHEDULE

Local Streets Fund

For the year ended November 30, 2007

Variance with

		Budgete	ed amo	unts				final budget- positive	
		Original		Final		Actual	(negative)		
REVENUES								_	
Intergovernmental revenues - State	\$	65,000	\$	77,200	\$	75,898	\$	(1,302)	
Investment earnings		19,000		15,000		15,168		168	
Other	_	8,000		9,980	_	9,981	_	1	
Total revenues		92,000		102,180		101,047		(1,133)	
EXPENDITURES									
Current									
Public works		94,574		122,490		121,496		994	
Debt service									
Principal		10,000		10,000		10,000		-	
Interest and fees		2,345		2,345		2,345		-	
Capital outlay		-		16,000	_	15,818	_	182	
Total expenditures	_	106,919	_	150,835	_	149,659	_	1,176	
Net change in fund balance	\$	(14,919)	\$_	(48,655)		(48,612)	\$_	43	
Fund balance at December 1, 2006						259,101			
Fund balance at November 30, 2007					\$_	210,489			

### City of North Muskegon

### Required Supplementary Information

### BUDGETARY COMPARISON SCHEDULE

Contingent and Reserve Fund For the year ended November 30, 2007

		Budgeted amounts Original Final				Actual	Variance with final budget-positive (negative)	
REVENUES	_				_			<u> </u>
Charges for services	\$	3,800	\$	3,800	\$	3,800	\$	-
Investment earnings		-		26,500		25,860		(640)
Other	_	_	_		_	91,234	_	91,234
Total revenues		3,800		30,300		120,894		90,594
OTHER FINANCING SOURCES (USES)								
Transfers in		23,000		61,150		130,691		69,541
Transfers out		(100,000)	_	(119,578)		(116,928)		2,650
Total other financing sources (uses)	_	(77,000)	_	(58,428)	_	13,763	_	72,191
Net change in fund balance	\$_	(73,200)	\$_	(28,128)		134,657	\$_	162,785
Fund balance at December 1, 2006					_	438,403		
Fund balance at November 30, 2007					\$	573,060		



# City of North Muskegon COMBINING BALANCE SHEET

Other Governmental Funds November 30, 2007

				Specia	_	Capital Projects			
	Total other governmental funds		Walker Community Center		Summer Recreation		_	Alley Paving District #02-A	
ASSETS									
Cash and investments	\$	20,579	\$	2,585	\$	5,378	\$	12,616	
Special assessments receivable		5,431					_	5,431	
Total assets	\$	26,010	\$	2,585	\$	5,378	\$_	18,047	
LIABILITIES AND FUND BALANCES Liabilities Accounts payable Accrued liabilities Deferred revenue Advances from other funds Total liabilities	\$	1,155 184 4,345 7,898 13,582	\$	1,155 105 - - 1,260	\$	- 79 - - 79	\$	- 4,345 7,898 12,243	
Fund balances Reserved for capital projects Unreserved Undesignated	_	5,804 6,624		1,325		5,299	_	5,804	
Total fund balances		12,428	_	1,325	_	5,299		5,804	
Total liabilities and fund balances	\$	26,010	\$	2,585	\$	5,378	\$	18,047	

# City of North Muskegon COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

### Other Governmental Funds

For the year ended November 30, 2007

				Special	_	Capital Projects		
	Total other governmental funds		Walker Community Center		Summer Recreation			Alley Paving District #02-A
REVENUES								
Charges for services	\$	10,286	\$	3,900	\$	6,386	\$	-
Investment earnings		1,456		66		257		1,133
Other		3,106				_		3,106
Total revenues		14,848		3,966		6,643		4,239
EXPENDITURES Current								
Culture and recreation		19,690		12,666	_	7,024	_	<u>-</u>
Excess of revenues over (under) expenditures		(4,842)		(8,700)		(381)		4,239
OTHER FINANCING SOURCES								
Transfers in		8,600		8,100		500	_	
Net change in fund balances		3,758		(600)		119		4,239
Fund balances at December 1, 2006		8,670		1,925		5,180		1,565
Fund balances at November 30, 2007	\$	12,428	\$	1,325	\$	5,299	\$	5,804